

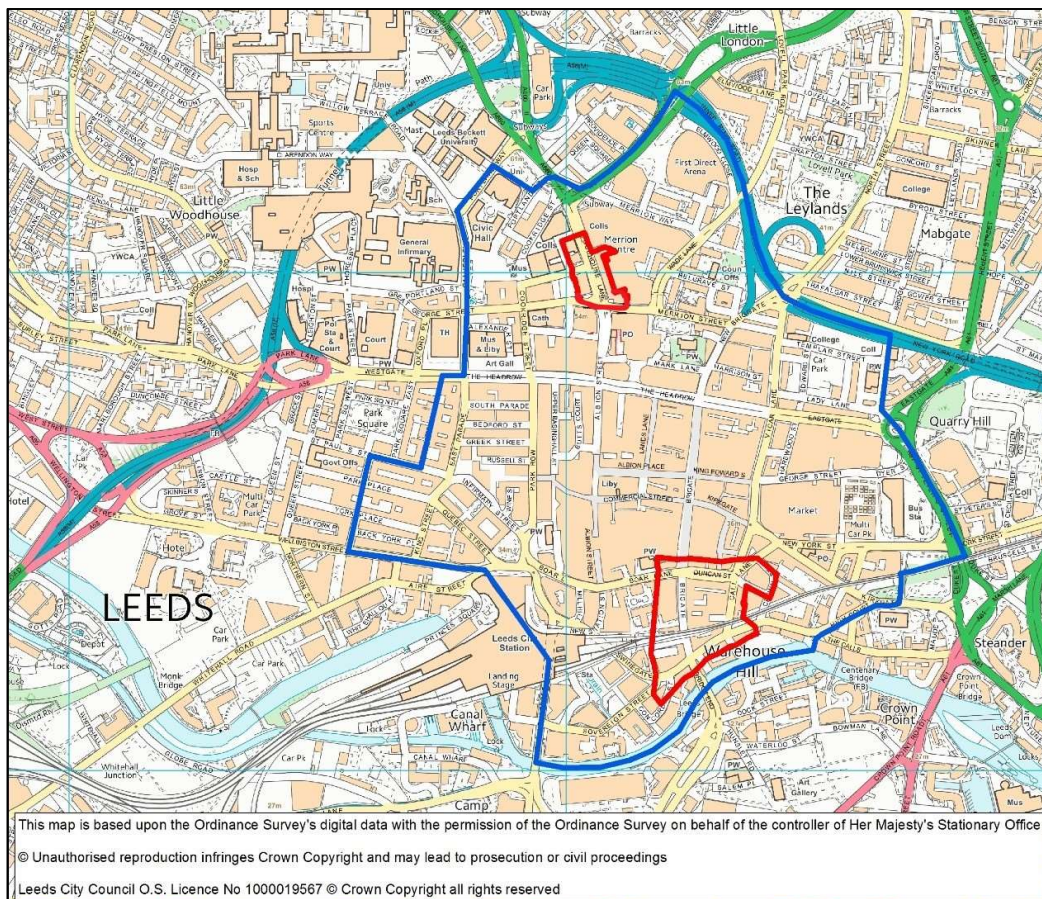
## City Centre

The city centre cumulative impact area relates to the city centre. It is placed within the Little London & Woodhouse and Hunslet & Riverside wards.

West Yorkshire Police has shared information and statistics that show that the nature of the city centre is such that the cumulative impact of licensed premises leads to problems that aren't experienced in other parts of the city and this can be attributed to the density of licensed premises in specific areas. The number and proximity of venues on a street can result in difficulties in identifying premises as causing problems and so action planning and reviewing licences is not possible.

The closure or opening of businesses can have a dramatic effect on reported crime and incidents in an area. While problems at individual premises are dealt with using action planning and the review process, there are areas in Leeds city centre which become saturated as new businesses open or existing businesses change their style of operation. In addition, the council recognises that a previous problem area can be improved by the introduction of new styles of business types and seeks to encourage this.

West Yorkshire Police have provided a crime report for 2016-21 which shows that overall crime levels in the city remain at a high level but dropped dramatically between February and April 2020. The levels rose again hitting a small peak in October 2020 with a less significant drop between November 2020 and March 2021. This clearly shows the impact of the lockdowns on crime in the entire city. Since then, crime which had dropped dramatically during the covid-period, has increased back to pre-covid average levels. During September 2020 and August 2021 public order was the highest it's been in the previous 5 years. Albion Street and Briggate remain at the top of the table of offences by street.



There are two distinct areas in the city where extra police resources are deployed on a regular basis. These areas are the Call Lane area and the Albion Street/ Woodhouse Lane area. With the support of Leeds BID, BACIL and Leeds City Council, evening ambassadors patrol these two areas as it has been recognised that incidents on the street require extra attention and that early intervention can prevent an escalation in the severity of incidents on the street.

The issues with disorder in the street on Call Lane led to a temporary road closure between 11pm and 5am on the Friday, Saturday and Sunday night which took effect in October 2015. A significant amount of work has gone into improving the street scene in this area with the final street works around the Corn Exchange to be completed this year. This has led to wider pavements, temporary road closures during the night-time, and improved areas for street café arrangements. Despite this the sheer numbers of people, often intoxicated, in the street during these hours highlights the need for the overall capacity of licensed venues in the red area to decrease, not increase.

The council continues to receive applications within the areas designated as red. There has been a trend for existing operators to apply for minor and full variations to bring into use unlicensed areas such as courtyards and roof gardens, on submission that the existing capacity will remain. Any application seeking an increase in floor space, even without an increase in stated capacity, can expect scrutiny.

The council has designated two zones in the city centre as 'red'. These are areas that are considered highly saturated and that are experiencing particularly high levels of crime, disorder and/or nuisance. An application received from premises located in the two red areas, and operating during the peak hours, can expect to receive representations from West Yorkshire Police and the Licensing Authority that recommend refusal. The responsible authorities are unlikely to negotiate conditions or additional measures on licences in the red area, as the impact on the licensing objectives is at such a level that the area cannot support any more premises opening or extending their operation.

Any variation that will effectively increase the occupancy of premises will be viewed in a similar light to a new application as it may increase the available capacity in the same way a new premises in that area would, which in the red area would be unacceptable. Similarly new businesses seeking to introduce a new concept, and so attract different people into the area, may be acceptable elsewhere in the city centre but in the red area the problems are exacerbated by the sheer number of people on the street during the peak hours and introducing a new or extended business, even with a different concept, would add to the impact rather than reduce it.

Management controls such as door staff will not be adequately effective in preventing an increase in the number of people within the red zone.

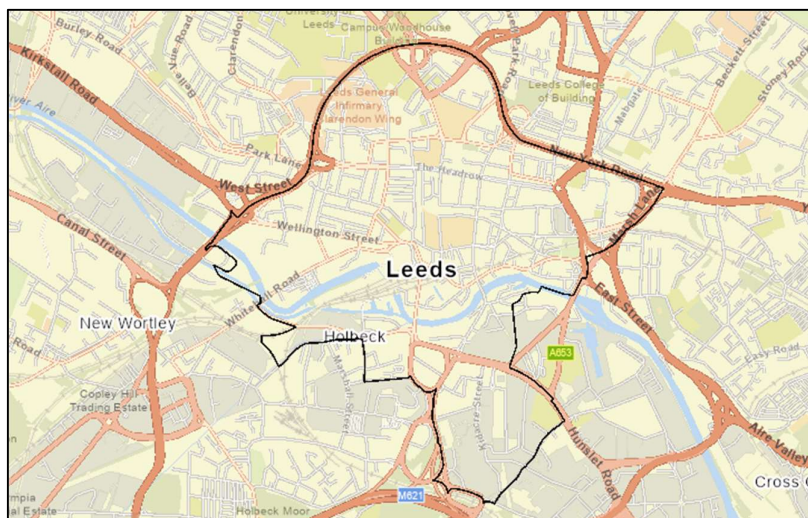
In the rest of the city centre cumulative impact area, the council will expect applicants to offer additional measures tailored to the problems in that area. Applicants are strongly advised to consult with West Yorkshire Police and the licensing authority during their application process. By working together, the responsible authorities and businesses can establish working practices that reduce crime and disorder and so benefit the long term aims of the city to be a vibrant, thriving economy.

Extra scrutiny is given to applications in these areas which appear to adopt several different styles during their trading. For example, businesses that purport to be food led but seek late opening hours may be judged to be predominantly alcohol led due to their late night activities. It is for the applicant to demonstrate how their business will not add to the cumulative impact of licensed premises in that area through their operating schedule.

## Evidence

### Alcohol Licensing Data Matrix

The council has reviewed the Leeds city centre MSOA E02006875.



It ranks 1 out of 107 MSOAs in Leeds and is considered very high risk. This is the description given to the top 9 MSOAs for risk.

This table provide the ranking of this MSOA across the data sets.

Indicator	Category	Rank
Deprivation Score	Medium	50
Population aged 16 and under	low	107
Not achieving English & Maths strong pass	Very high	1
Looked after children	Low	61
NEET (not in education or training)	Low	96
Alcoholic liver disease mortality rate	High	15
Alcohol specific emergency admission count	High	20
Off Licence premises count	Very high	1
On Licence premises count	Very high	1
Alcohol related harm hospital stays (narrow, age std. rate)	Medium	34
Antisocial behaviour - alcohol related, count	Very high	1
Violent crime where alcohol flagged, count	Very high	1
Drunk and disorderly, count	Very high	1
Alcohol treatment, all episode counts	Medium	43
Licensing risk score	Very high	1
Ambulance callouts related to alcohol, count	Very high	1
AUDIT tests scoring 16 or more (higher risk)	Very high	7
Stroke emergency hospital admissions (age std. rate)	low	107

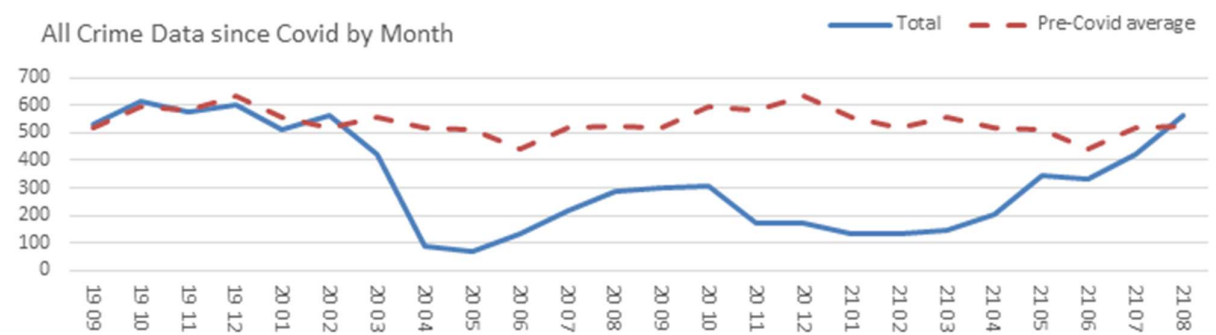
It could be expected that the city centre would rank highest out of all MSOAs in Leeds for health data as not only is this the busiest night time economy area, but also the location of one of the largest hospitals in Leeds. However it should be noted that the health and hospital statistics relate to people who live within this MSOA, not where they were admitted or received treatment.

## Police Statistics

West Yorkshire Police has produced a five year crime report “Leeds City Centre CIP Report: Date Range 1 September 2016 – 31 August 2021” dated November 2021 which has been referred to when reviewing this area. Extracts from this report are included below. A full copy of the report is available from Entertainment Licensing. This report is referred to as the Police Report in this document. It uses reported crime figures over a five year period from 01/09/2016 – 31/08/2021.

The following data tables and key findings have been extracted from the police report.

This table shows the period around the Covid lockdowns by month. The pre-covid 3 year average includes the period September 2016-August 2019. It clearly shows the impact the Pandemic has had on crime in the city centre.



These tables show the impact the Pandemic has had on crime in the city centre in a breakdown of occurrence type over the five year period September 2016 and August 2021.

### All data

Category / Period	Sep 16 to Aug 17	Sep 17 to Aug 18	Sep 18 to Aug 19	Sep 19 to Aug 20	Sep 20 to Aug 21	% Change 16/17 & 17/18	% Change 17/18 & 18/19	% Change 18/19 & 19/20	% Change 19/20 & 20/21
Assault	1900	2402	2540	1799	1205	26	6	-29	-33
Theft Other	1658	1313	1673	887	534	-21	27	-47	-40
Theft From Person	1520	1196	1230	733	316	-21	3	-40	-57
Public Order	417	585	798	598	640	40	36	-25	7
Other Violence	238	270	337	273	244	13	25	-19	-11
Drunk & Disorderly	286	206	165	121	81	-28	-20	-27	-33
Sexual	149	202	177	133	119	36	-12	-25	-11
Robbery	149	205	257	151	121	38	25	-41	-20
Affray	60	67	76	39	33	12	13	-49	-15

This table shows the breakdown of top streets over a five year period from September 2016 to August 2021.

**Top Streets**

Category / Period	Sep-16 to Aug 17	Sep-17 to Aug 18	Sep-18 to Aug 19	Sep-19 to Aug 20	Sep-20 to Aug 21	% Change 16/17 & 17/18	% Change 17/18 & 18/19	% Change 18/19 & 19/20	% Change 19/20 & 20/21
Albion Street	1626	1363	1303	915	526	-16	-4	-30	-43
Briggate	1243	1311	1431	873	567	5	9	-39	-35
The Headrow	722	713	707	366	312	-1	-1	-48	-15
Call Lane	669	641	744	434	178	-4	16	-42	-59
Woodhouse Ln	466	434	517	311	145	-7	19	-40	-53
Boar Lane	395	432	478	312	233	9	11	-35	-25
Great George St	294	378	346	359	298	29	-8	4	-17
New York St	261	252	280	250	198	-3	11	-11	-21
Kirkgate	269	314	284	176	196	17	-10	-38	11
Merrion Way	308	306	278	188	135	-1	-9	-32	-28
Lands Lane	224	303	267	138	115	35	-12	-48	-17
Vicar Lane	160	218	263	200	168	36	21	-24	-16
Merrion Street	169	201	240	198	98	19	19	-18	-51
Bond Street	277	185	194	105	68	-33	5	-46	-35
Harewood St	151	207	195	122	105	37	-6	-37	-14
Cookridge St	169	157	199	124	36	-7	27	-38	-71
New Briggate	111	122	174	83	64	10	43	-52	-23
Park Row	123	103	159	101	64	-16	54	-36	-37

**Geo Spatial Analysis**

Sep 16 to Aug 21 – Assaults

Peak Time: 23:00-01:00

Risk days: Saturday

Top Streets: Briggate, Boar Lane, Albion Street



Sep 16 to Aug 21 – Drunk & Disorderly

Peak Time: 23:00-02:00

Risk days: Saturday & Sunday

Top Streets: Briggate, Boar Lane, Call Lane



Sep 16 to Aug 21 – Alcohol Related Nuisance

Peak Time: 19:00 – 23:00

Risk days: Saturday & Sunday

Top Streets: Briggate, Great George Street, Boar Lane

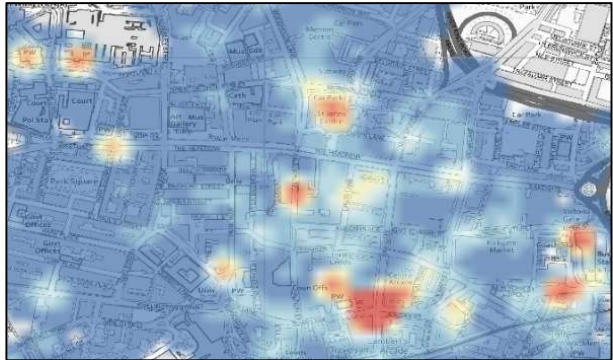


Sep 16 to Aug 21 - All Nuisance Incidents

Peak Time: 18:00-00:00

Risk days: Wednesday, Saturday

Top Streets: Briggate, Boar Lane, Albion Street



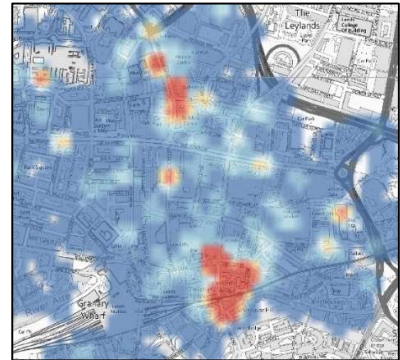
Although the situation in the last two years has been impacted by the Pandemic, it remains problematic in the Call Lane area. Taking assaults as an example:

3yr Sep 16-Aug 19 – Assaults

Peak Time: 00:00-03:00

Risk days: Saturday & Sunday

Top Streets: Briggate, Call Lane, Albion Street



Sep 19 to Aug 20 – Assaults

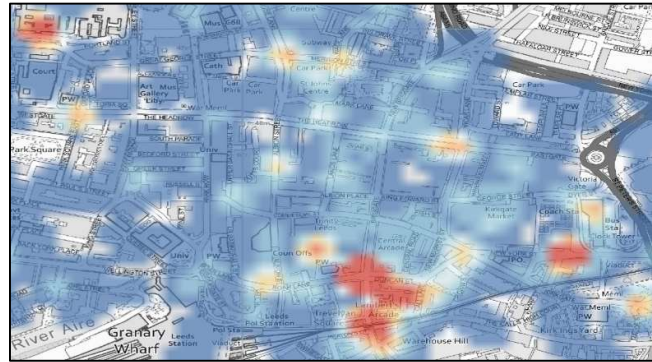
Peak Time: 00:00-03:00

Risk days: Sat & Sun

Top Streets: Briggate, Call Lane



Sep 20 to Aug 21 – Assaults  
 Peak Time: 21:00-00:00  
 Risk days: Saturday & Sunday  
 Top Streets: Briggate, Call Lane,  
 Great George Street



### Temporal Analysis of offences September 2019 to 2021

Some offences have a period which spans many hours. Where there is a span of over 12 hours given for an offence taking place, these are not included in the temporal analysis below. The data below shows the most recent 24-month period. The tables below examine the peak times for offences, broken down by street name during the period September 2019-August 2021. The following points can be drawn from the results:

- A calculation defining the day (6am-6pm) and night period (6pm-6am) shows that some streets experience an increase in offending whereas other experience a decrease.
- Briggate, Call Lane and Boar Lane and Woodhouse Lane all experience an increase in offending during the night period. Albion Street, Great George Street, The Headrow and New York Street all experience a decrease during the night period.
- Briggate tops the offence levels during night economy. Call Lane also has a clear night economy peak which matches that of Briggate, though offence levels were low during the day.

This table show a comparison of street during day and nighttime economy for the period 01/09/19-31/08/21

Street Name	Day	Night	Sum	Street Name	Day	Night	Sum
Briggate	325	568	893	Duncan Street	20	106	126
Call Lane	62	451	513	Cookridge St	20	106	126
Albion Street	327	159	486	Hirsts Yard	1	123	124
Great George St	215	173	388	Lands Lane	91	26	117
Boar Lane	148	217	365	Park Row	54	55	109
The Headrow	221	138	359	New Briggate	36	62	98
New York Street	185	112	297	Dyer Street	55	35	90
Woodhouse Lane	58	233	291	George Street	69	15	84
Kirkgate	179	54	233	York Street	56	26	82
Merrion Street	46	179	225	Eastgate	36	42	78
Vicar Lane	121	76	197	Wellington St	39	27	66
Merrion Way	94	39	133	Calverley St	46	18	64

This table shows a temporal chart by top street for a 12 month period 01/09/20-31/08/21

Street Name	DTE											
	06:00	07:00	08:00	09:00	10:00	11:00	12:00	13:00	14:00	15:00	16:00	17:00
Briggate	31	29	33	46	52	38	86	69	71	57	57	30
Call Lane	7	12	14	22	32	29	81	73	86	57	31	14
Albion Street	40	23	13	10	12	14	29	14	11	14	14	5
Great George St	20	23	11	15	24	6	31	16	15	14	11	7
Boar Lane	25	28	24	25	25	23	32	6	12	18	18	6
The Headrow	26	18	18	24	18	18	16	6	4	8	6	2
New York Street	19	24	18	15	16	6	11	5	5	10	2	0
Woodhouse Lane	8	15	10	11	21	30	34	45	32	27	7	1
Kirkgate	15	10	4	10	7	4	12	0	5	0	1	1
Merrion Street	8	9	10	3	9	13	27	21	33	23	25	6
Vicar Lane	10	13	7	14	5	4	7	11	8	3	2	2
Merrion Way	4	9	9	1	1	2	6	3	2	2	3	1
Duncan Street	2	4	2	8	9	7	19	20	15	15	5	2
Cookridge Street	5	3	4	6	18	10	21	22	13	9	0	0
Hirsts Yard	1	0	3	4	5	14	18	19	22	26	6	6
Lands Lane	4	0	5	1	1	4	4	1	3	1	3	3
Park Row	5	13	5	13	10	5	6	2	0	0	0	1

Street Name	NTE											
	18:00	19:00	20:00	21:00	22:00	23:00	00:00	01:00	02:00	03:00	04:00	05:00
Briggate	17	6	2	13	21	22	21	28	36	35	38	55
Call Lane	2	1	1	2	4	5	3	8	5	6	10	8
Albion Street	5	3	5	8	16	21	29	34	32	41	43	50
Great George St	8	7	15	22	22	23	21	16	11	17	15	18
Boar Lane	5	5	9	5	6	10	12	6	15	15	12	23
The Headrow	2	4	9	5	13	12	17	21	11	35	35	31
New York Street	2	4	7	14	12	13	14	15	20	19	19	27
Woodhouse Lane	0	0	1	5	0	3	5	3	12	5	5	11
Kirkgate	1	4	5	8	12	19	22	24	16	22	17	14
Merrion Street	2	1	1	1	1	3	1	3	5	10	7	3
Vicar Lane	0	3	7	1	1	6	8	14	16	23	17	15
Merrion Way	1	2	3	3	4	10	8	7	15	14	14	9
Duncan Street	0	0	2	1	0	0	3	6	3	0	2	1
Cookridge Street	0	0	1	0	1	1	0	0	3	2	2	5
Hirsts Yard	0	0	0	0	0	0	0	0	0	0	0	0
Lands Lane	3	2	1	1	7	5	11	11	14	11	13	8
Park Row	1	1	1	2	3	4	1	5	12	5	7	7